



# 13th ANNUAL ACQUISITION RESEARCH SYMPOSIUM

**Panel: Improving Project Management of** 

**Complex** 



or Major Systems

Panel Chair: William E. Taylor

**Program Executive Officer Land Systems Marine Corps** 

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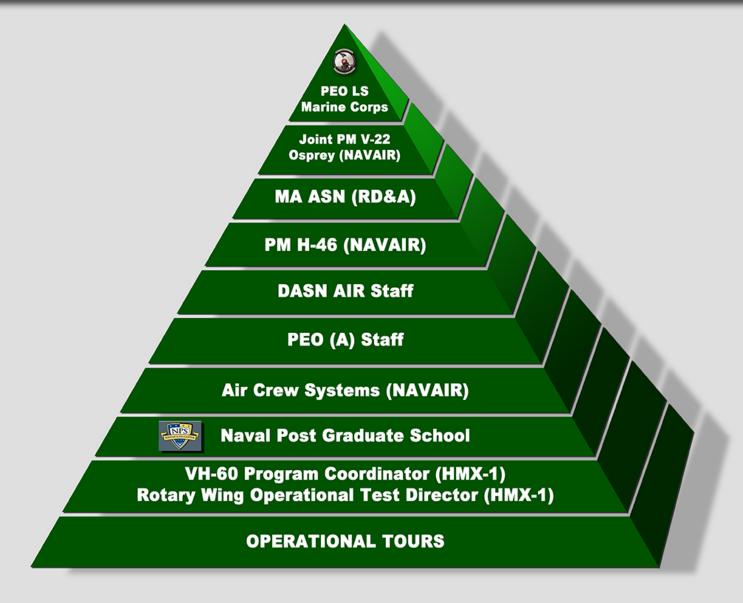
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## Who I am... How did I get here...



"It's All About The Warfighter"





# **Major Acquisition Categories**



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#### **ACAT I** Major Defense Acquisition Programs (MDAP)

| Sub Category | Criteria in (CY00\$)  | MDA        |
|--------------|---|------------|
| ACAT ID      | • Total RDT&E ≥ (\$365M)  | USD AT&L   |
| ACAT 1C      | <ul> <li>Total Procmt ≥ (\$2.19B)</li> <li>USD (AT&amp;L) special interest</li> </ul> | SAE or CAE |

#### **Major Automated Information Systems (MAIS)**

| Sub Category | Criteria in (CY00\$)  | MDA                    |
|--------------|---|------------------------|
| ACAT IAM     | <ul> <li>Annual Cost &gt; (\$32M / yr)</li> <li>Total Program ≥ (\$126M)</li> </ul> | ASN (NII) /<br>DoD CIO |
| ACAT 1AC     | <ul> <li>Total Lifecycle ≥ (\$378M)</li> <li>ASD (NII) special interest</li> </ul>  | SAE or CAE             |



### PEO LS Program Portfolio by ACAT Level & \$



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| Program        | ACAT               | FYDP | (FY17-21) \$M |
|----------------|--------------------|------|---------------|
| JLTV           | ID <sup>1</sup>    | \$   | 2,032         |
| ACV 1.1        | IC                 | \$   | 1,699         |
| G/ATOR         | IC                 | \$   | 1,351         |
| AAV SU         | III                | \$   | 569           |
| CAC2S          | IAC                | \$   | 345           |
| P-19R          | IVM                | \$   | 139           |
| LW155          | II <sup>2,3</sup>  | \$   | 82            |
| MRAP           | III3               | \$   | 77            |
| MTVR           | IC <sub>3</sub>    | \$   | 47            |
| ITV            | III3               | \$   | 19            |
| LVSR           | <b>II</b> 3        | \$   | 11            |
| FRC            | IVM <sup>3,4</sup> | \$   | -             |
| HMMWV          | IC <sup>3,4</sup>  | \$   | -             |
| MTVR TRAILERS  | IVM <sup>3,4</sup> | \$   | -             |
| ACAT Total     |                    | \$   | 6,370         |
| Non-ACAT Total |                    | \$   | 495           |
| PEO Total      |                    | \$   | 6,865         |

- 1 Joint Program; Army-Led
- 2 Joint Program; USMC Led
- 3 Over 90% expended; non-reporting
- 4 Limited funding available through vehicle Mod-lines
- --- shared across various motor transport programs

| Number of Programs by ACAT     |                  |               |  |  |  |  |
|--------------------------------|------------------|---------------|--|--|--|--|
| Program                        | Active           | Non-Reporting |  |  |  |  |
| ACAT I                         | 3.5 <sup>1</sup> | 2             |  |  |  |  |
| ACAT II                        |                  | 2             |  |  |  |  |
| ACAT III                       | 1                | 2             |  |  |  |  |
| ACAT IV                        | 1                | 2             |  |  |  |  |
| Non-ACAT 7 Programs/line items |                  |               |  |  |  |  |

**PEO Land Systems** 

# ACAT 1C / 1D Statutory & Regulatory Documentation Requirements "It's All About The Warfighter"





#### Milestone Document Identification (MDID)

Your Acquisition and Documentation Requirements Tool



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Your Acquisition and Documentation Requirements Tool

| STATUTORY: Statutory requirements cannot be waived unless the statute permits.                           | MDD | MSA | CDD Val | Dev. RFP Rel.                  | MSB                                  | MSC | FRP/FD | Other | REGULATORY: MDAs may tailor procedures consistent with sound business practice and the risks associated with the product being acquired. | Other |
|--|-----|-----|---------|--------------------------------|--------------------------------------|-----|--------|-------|--|-------|
| 2366a/b CERTIFICATION MEMORANDUM   |     | •   |         | ١.                             | •                                    |     |        |       | 2366b Certification Memorandum   |       |
| ACQUISITION PROGRAM BASELINE (APB)   |     |     |         | -   -                          | -                                    | -   | -      |       | Acquisition Decision Memorandum (ADM)  |       |
| ACQUISITION STRATEGY   |     | -   |         |                                |                                      |     |        |       | Acquisition Program Baseline (APB)   | -     |
| ANALYSIS OF ALTERNATIVES (AoA)   |     | -   |         |                                |                                      |     |        |       | Acquisition Strategy   |       |
| BANDWIDTH REQUIREMENTS REVIEW  |     |     |         | ٠   ١                          | -                                    | -   |        |       | Affordability Analysis   |       |
| BENEFIT ANALYSIS AND DETERMINATION (Part of Acquisition Strategy)  |     | -   |         | ٠.                             |                                      | -   |        |       | Analysis of Alternatives (AoA)   | -     |
| CLINGER-COHEN ACT COMPLIANCE   |     | -   |         | -   -                          | -                                    | -   | -      |       | AoA Study Guidance and AoA Study Plan  |       |
| CONSIDERATION OF TECHNOLOGY ISSUES (Part of Acquisition Strategy)  |     | -   |         | ٠.                             |                                      |     |        |       | Capability Development Document (CDD)  | -     |
| CONTRACT-TYPE DETERMINATION (Part of Acquisition Strategy)   |     |     |         | ٠   ١                          | -                                    | -   |        |       | Capability Production Document (CPD)   |       |
| COOPERATIVE OPPORTUNITIES(Part of Acquisition Strategy)  |     | -   |         | ٠.                             |                                      | -   |        |       | Capstone Threat Assessment   | -     |
| CORE LOGISTICS DETERMINATION / CORE LOGISTICS AND SUSTAINING WORKLOADS ESTIMATE                          |     | -   |         | ٠   ١                          | -                                    | -   |        |       | Concept of Operations/Operational Mode Summary/Mission Profile (CONOPS/OMS/MP)   |       |
| CYBERSECURITY STRATEGY   |     | -   |         | ٠   ١                          | -                                    | -   | -      |       | Cost Analysis Requirements Description (CARD)  |       |
| DOT&E REPORT ON INITIAL OPERATIONAL TEST AND EVALUATION (IOT&E)  |     |     |         |                                |                                      |     | -      |       | Development RFP Release Cost Assessment  |       |
| FREQUENCY ALLOCATION APPLICATION (DD Form 1494)  |     | •   |         | -   -                          | -                                    | -   |        |       | DoD Component Cost Estimate  |       |
| GENERAL EQUIPMENT VALUATION (Part of Acquisition Strategy)   |     |     |         |                                |                                      | -   | -      |       | DoD Component Cost Position  |       |
| INDEPENDENT COST ESTIMATE (ICE)  |     | •   |         | -   -                          | -                                    | -   | -      | •     | DoD Component Live Fire Test and Evaluation (LFT&E) Report   |       |
| INDEPENDENT LOGISTICS ASSESSMENT (ILA)   |     |     |         | -   -                          | -                                    | -   | -      | •     | Exit Criteria  |       |
| INDUSTRIAL BASE CAPABILITIES CONSIDERATIONS (Part of Acquisition Strategy)                               |     | -   |         | ٠.                             |                                      | -   | -      |       | Full Funding Certification Memorandum  | ,     |
| INTELLECTUAL PROPERTY (IP) STRATEGY (Part of Acquisition Strategy)                                       |     | -   |         | ٠.                             |                                      | -   | -      | •     | Information Support Plan (ISP)   | -     |
| LFT&E REPORT   |     |     |         |                                |                                      |     | -      | •     | Information Technology (IT) and National Security System (NSS) Interoperability Certification  |       |
| LOW-RATE INITIAL PRODUCTION (LRIP) QUANTITY  |     |     |         | •                              | -                                    |     |        |       | Initial Capabilities Document (ICD)  |       |
| MANPOWER ESTIMATE  |     |     |         | •                              | -                                    | -   | -      |       | Initial Threat Environment Assessment  |       |
| MARKET RESEARCH (Part of Acquisition Strategy)   |     | •   |         | ٠.                             |                                      |     |        |       | Item Unique Identification Implementation Plan   |       |
| OPERATIONAL TEST PLAN (OTP)  |     |     |         |                                |                                      |     |        | •     | Life-Cycle Mission Data Plan   |       |
| PESHE AND NEPA/E.O. 12114 COMPLIANCE SCHEDULE  |     |     |         | ١.                             | -                                    | -   | -      |       | Life-Cycle Sustainment Plan (LCSP)   |       |
| POST IMPLEMENTATION REVIEW (PIR)   |     |     |         |                                |                                      |     |        | •     | Market Research (Part of Acquisition Strategy)   |       |
| PRESERVATION AND STORAGE OF UNIQUE TOOLING PLAN  |     |     |         |                                |                                      | -   |        | •     | Operational Test Agency (OTA) Report of OT&E Results   |       |
| REPLACED SYSTEM SUSTAINMENT PLAN   |     | •   |         | ١.                             | -                                    |     |        |       | Program Protection Plan (PPP)  |       |
| SMALL BUSINESS INNOVATION RESEARCH (SBIR)/SMALL BUSINESS TECHNOLOGY TRANSFER (STTR) PROGRAM TECHNOLOGIES |     | -   |         | -                              |                                      | •   | -      |       | Request for Proposal (RFP)   |       |
| TECHNOLOGY READINESS ASSESSMENT (TRA)  |     |     |         | •                              | •                                    | -   |        |       | Should Cost Target   |       |
| TERMINATION LIABILITY ESTIMATE (Part of Acquisition Strategy)  |     | -   |         | •                              |                                      | -   | •      | •     | Spectrum Supportability Risk Assessment (SSRA)   |       |
|  |     |     |         |                                |                                      |     |        |       | System Threat Assessment Report (STAR)   |       |
| 31 - Statutory Requirements  |     |     |         | Systems Engineering Plan (SEP) |                                      |     |        |       |  |       |
| 36 - Regulatory Requirements   |     |     |         |                                | Technology Targeting Risk Assessment |     |        |       |  |       |
|  |     |     |         |                                |                                      |     |        |       | Test and Evaluation Master Plan (TEMP)   |       |

Waveform Assessment Application



## The "Null Program"



"It's All About The Warfighter"

### ➤ 2011 Army PEO GCS Study

- A low to medium risk vehicle program will likely take at least 16.5 years to go from the Material Development decision to full rate production
- PMs under constant pressure to find efficiencies and reduce timelines

### ➤ Perception:

PMs can achieve significant reductions in acquisition timelines

### ➤ Reality:

- Timelines are primarily driven by statutory & regulatory requirements
- There is a point at which documentation writing, staffing & approval timelines become the critical path



## The "Null Program" (Cont.)



"It's All About The Warfighter

- What impact does documentation writing, staffing & approval have on an MDAP's critical path?
- To test the hypothesis...what would the program impact be if...
  - There was no system to develop or test?
  - All documents took one (1) day to write?
- Even with no intention to actually design, build, deliver & test
  a system, to complete all MDAP documentation requirements
  and execute the acquisition program approval process will take
  approximately 4.5 years

# 3 Things That Keep This PEO Up at Night

"It's All About The Warfighter"

**#1 Money** 

# BUDGET INSTABILITIES

**#2 People** 



The Honorable Frank Kendall Under Secretary of Defense for Acquisition, Technology, and Logistics (USD AT&L) #3 Oversight



Both Program
Managers and
Industry Seek
Predictability.

"Defense
Acquisition is a
Human
Endeavor."

Acquisition
Streamlining
and Reality are
Diametrically
Opposed.



### Surviving and Succeeding in the World:

Taylor's Advice to PM's

"It's All About The Warfighter"



#### # 1 MONEY

- It's not just about the money! It's ALL about the money!
- No Bucks...NO BUCK ROGERS!
- Industry is coin operated!

#### #2 PEOPLE

- Shades of grey...more art than science!
- Don't take that Hill...It's just business!
- Row well and live!

#### #3 OVERSIGHT

- Everyone wants to help or... keep your friends close and your enemies closer!
- The Null program
- Risk versus reward...How much is good enough?