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**Category Management of Services:
A Method for Strategically Clustering DoD Installations**

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An AFICA-NPS Collaboration

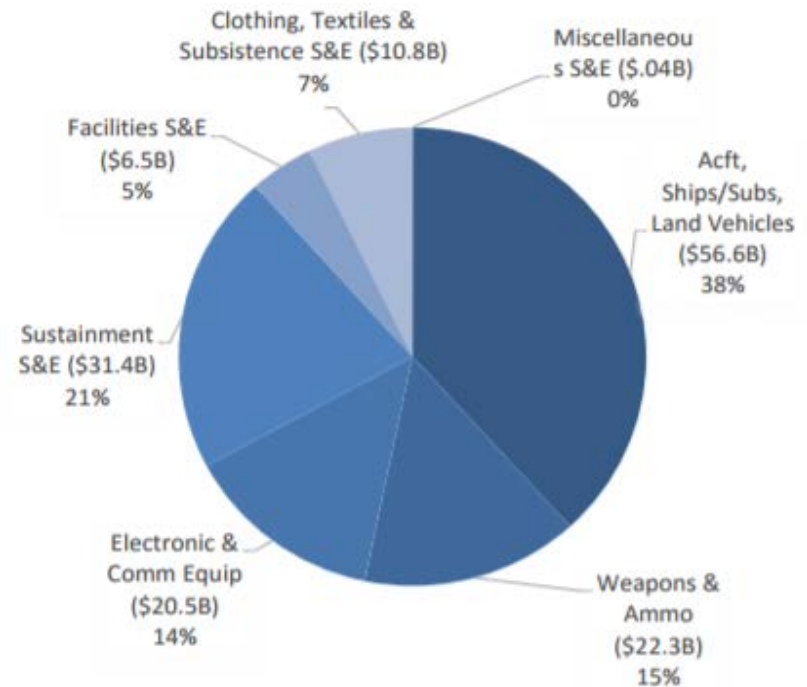
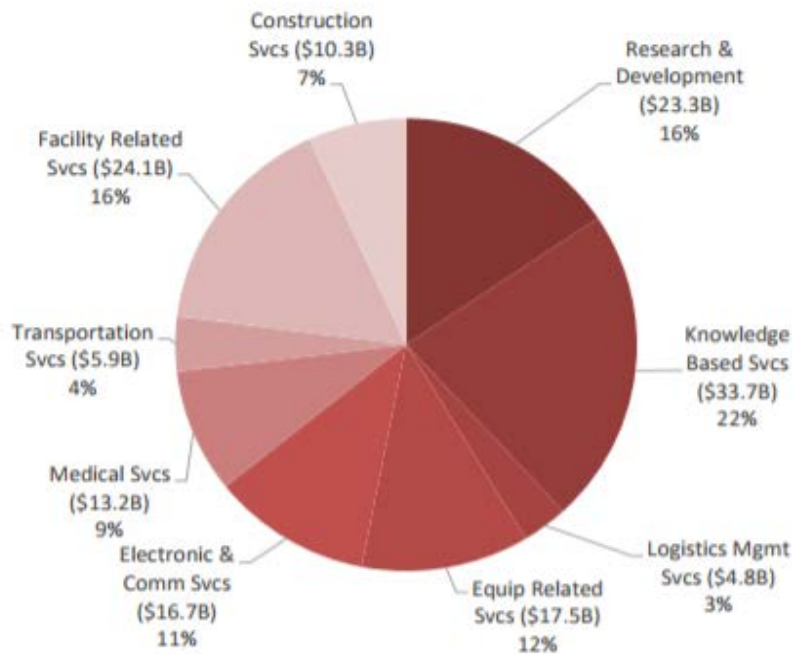
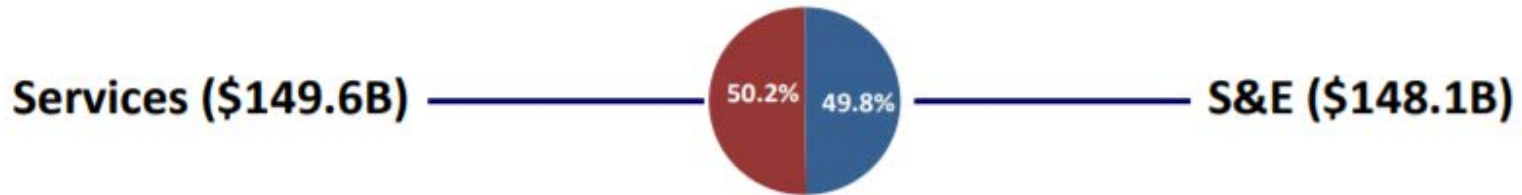
Cameron Holt, Brig Gen, USAF

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Steve Brady, Civ, USAF

Dr. Carl Parson, Civ, USAF

The Service Economy



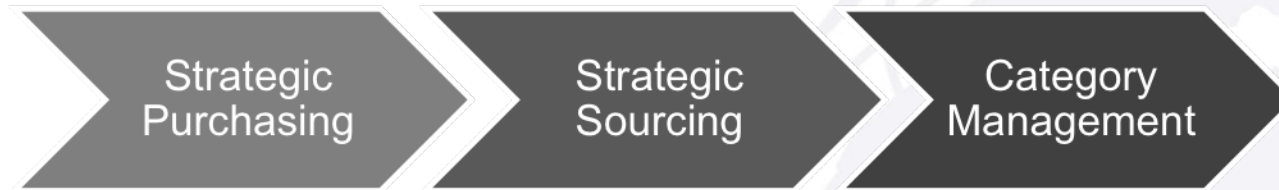
Source: OUSD AT&L (2017)



Optimally cluster DoD installations based on known cost-drivers of common, enterprise-wide installation services.



Latest evolution of strategic purchasing that attempts to control costs in order to achieve competitive advantages





Government-Wide Category Organization

Common Government Spend Categories

1. IT – \$50.7B

- 1.1 IT Software
- 1.2 IT Hardware
- 1.3 IT Consulting
- 1.4 IT Security
- 1.5 IT Outsourcing
- 1.6 Telecommunications

2. Professional Services – \$63.4B

- 2.1 Business Administration Services
- 2.2 Legal Services
- 2.3 Management Advisory Services (Excludes R&D 17.0)
- 2.4 Marketing and Distribution
- 2.5 Public Relations and Professional Communications Services
- 2.6 Real Estate Services
- 2.7 Trade Policy and Services
- 2.8 Technical and Engineering Services (non-IT) (Excludes 1.0)
- 2.9 Financial Services
- 2.10 Social Services

3. Security and Protection – \$5.3B

- 3.1 Security Animals & Related Services
- 3.2 Security Systems
- 3.3 Security Services

4. Facilities & Construction - \$72.5B

- 4.1 Construction Related Materials
- 4.2 Construction Related Services
- 4.3 Facility Related Materials
- 4.4 Facility Related Services
- 4.5 Facilities Purchase & Lease

5. Industrial Products and Services - \$11.0B

- Machinery & Components
- Fire/Rescue/Safety/Environmental Protection Equipment
- Hardware & Tools
- Test & Measurement Supplies
- Industrial Products
- Install/Maintenance/Repair/Rebuild
- Basic Materials
- Oils, Lubricants, and Waxes

6. Office Management - \$1.7B

- 6.1 Office Management Products
- 6.2 Office Management Services
- 6.3 Furniture

7. Transportation and Logistics Services – \$25.6B

- 7.1 Package Delivery & Packaging
- 7.2 Logistics Support Services
- 7.3 Logistics Civil Augmentation Program
- 7.4 Transportation of Things
- 7.5 Motor Vehicles (non-combat)
- 7.6 Transportation Equipment
- 7.7 Fuels

8. Travel and Lodging - \$2.2B

- 8.1 Passenger Travel
- 8.2 Lodging
- 8.3 Services

9. Human Capital - \$4.7B

- 9.1 Alternative Educational Systems
- 9.2 Educational Facilities
- 9.3 Educational Institutions
- 9.4 Specialized Educational Services
- 9.5 Vocational Training
- 9.6 Human Resources Services

10. Medical - \$35.2B

- 10.1 Drugs and Pharmaceutical Products
- 10.2 Medical Equipment & Accessories & Supplies
- 10.3 Healthcare Services

Note: Spend figures are based on FY15 FPDS data



Clustering Continuum

Small
Clusters
*Proximity
Dependent*

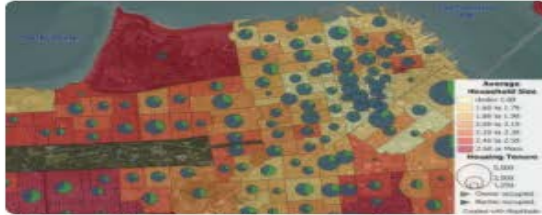
- Construction Related Svc's
- Security Svc's
- Facility Related Svc's

- Fire/Rescue/Safety Environment
- Transportation of Equipment
- Logistics Support Svc's

- Business Admin Svc's
- Mgmt Advisory Svc's
- Public Relations

Large
Clusters
*Proximity
Independent*

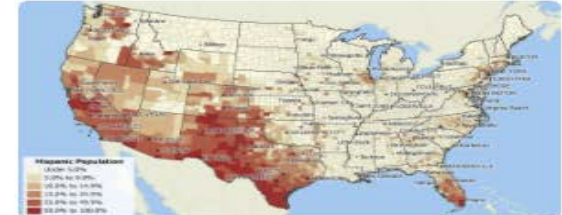
- IT Security
- Telecom
- Health Care Svc's



Use aerial and satellite images for geographic editing and reference



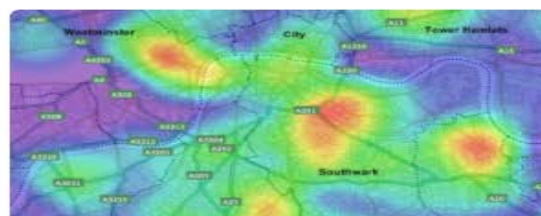
Analyze sales and customer data by postal code or ZIP Code



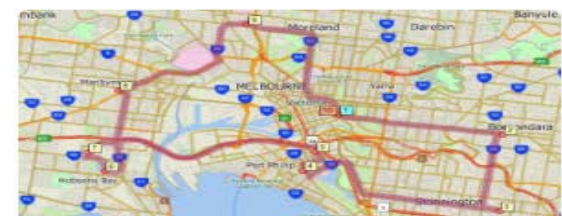
Perform nationwide Census demographic analysis



Locate your customers and facilities



Find Crime hot spots



Find shortest paths and routes



Determine market potential and target growth opportunities



Create territories based on drive time or distance



Use geographic data from other GIS and CAD Sources



Analyze real estate trends



Find locations anywhere in the world



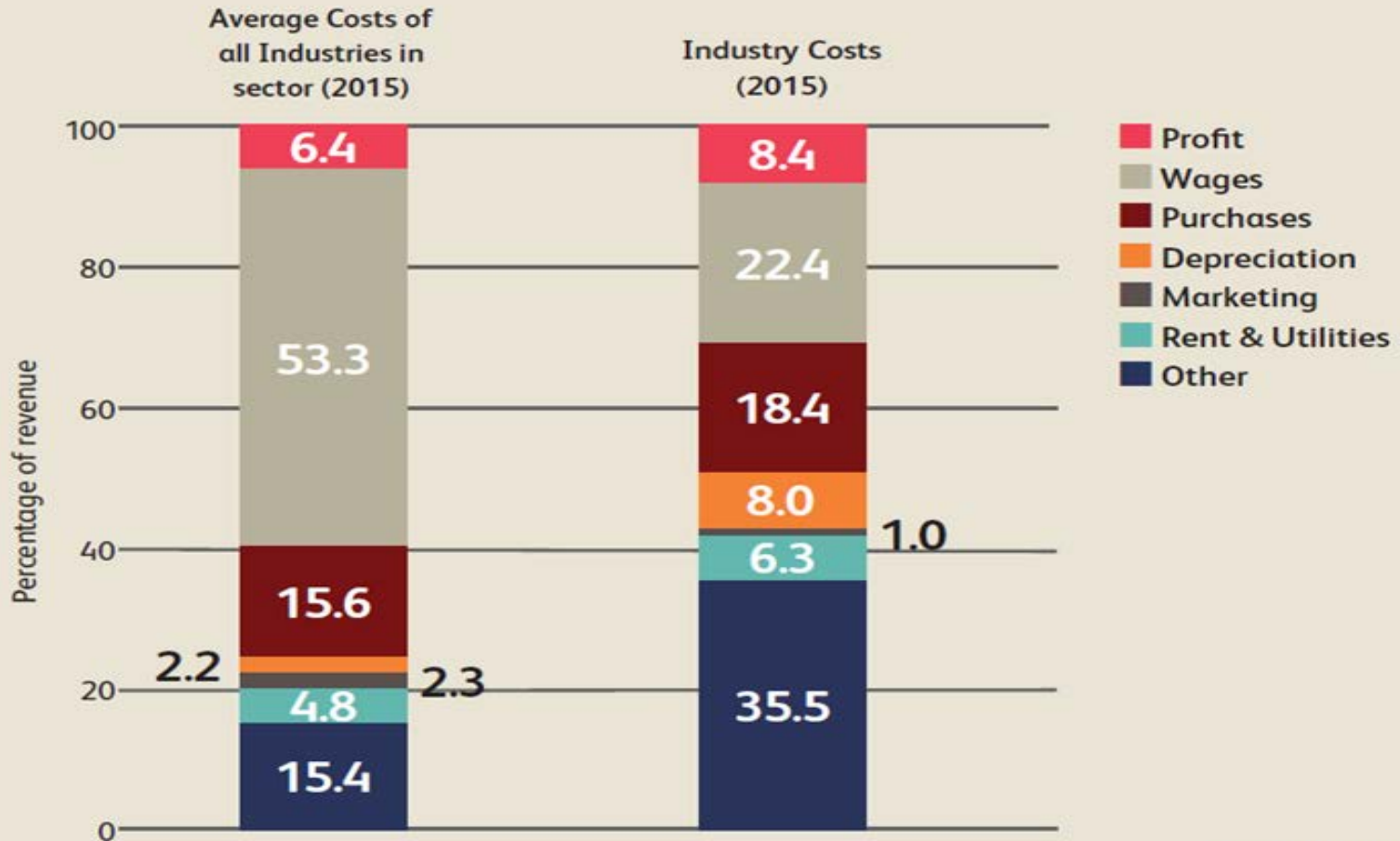
Visualized flows of goods or people

Source: MPCluster (n.d.)



- Identify DOD requiring activities for a given service
- Identify cost-driver market intelligence relevant to developing clusters
- Integrate cost-driver market intelligence into commercial mapping software
- Use cost-driver market intelligence to determine optimal cluster size

Sector vs. Industry Costs



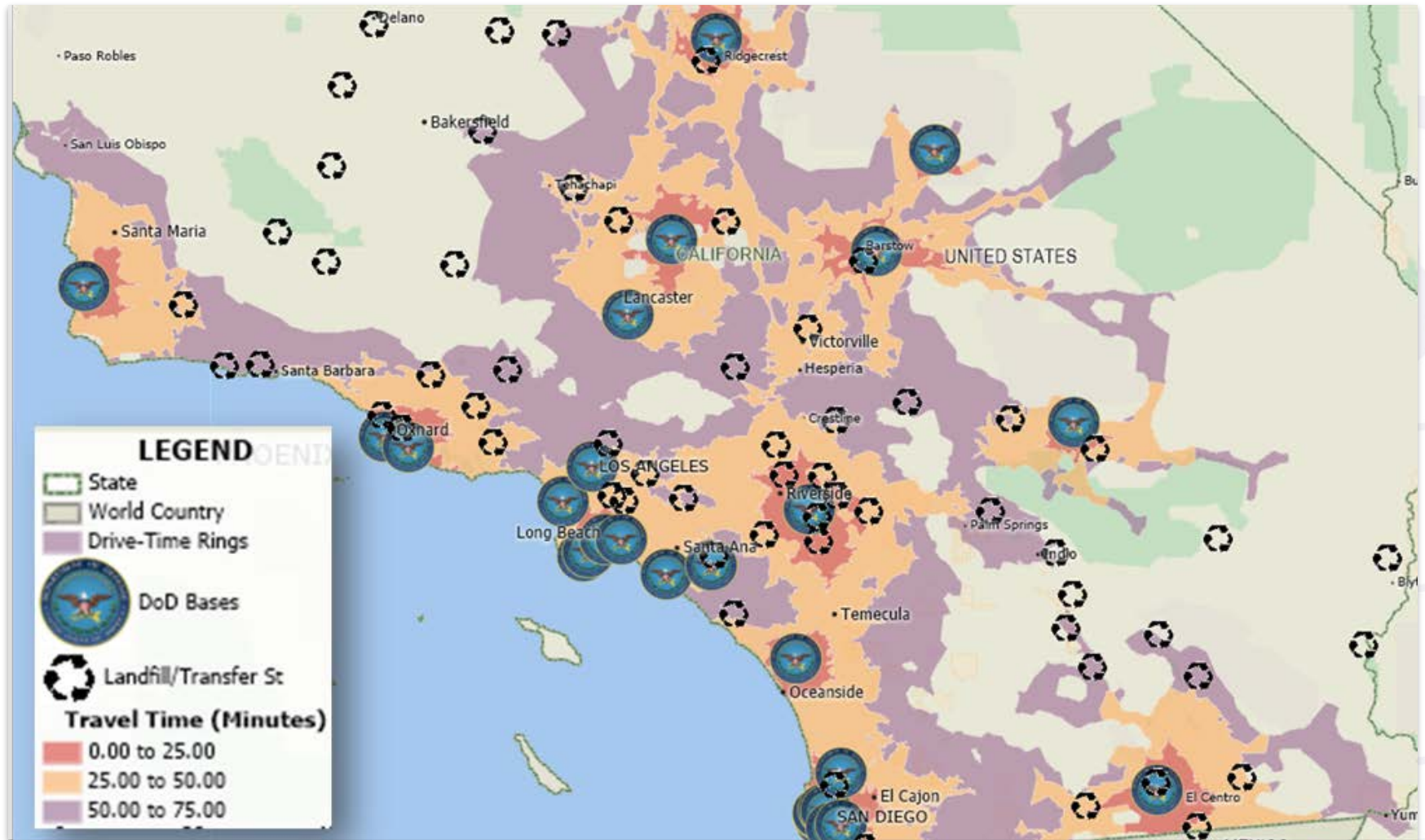
SOURCE: WWW.IBISWORLD.CO

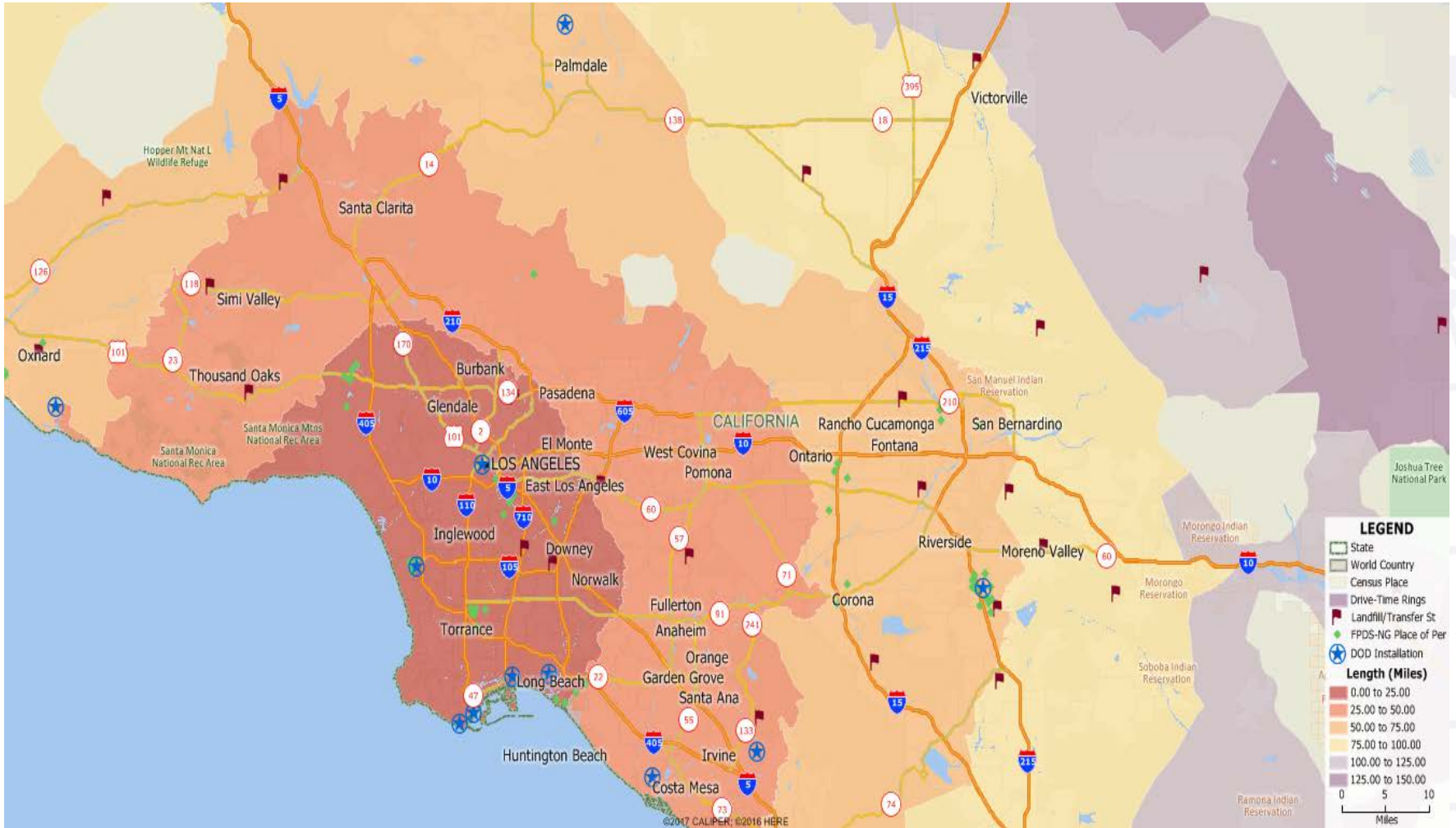


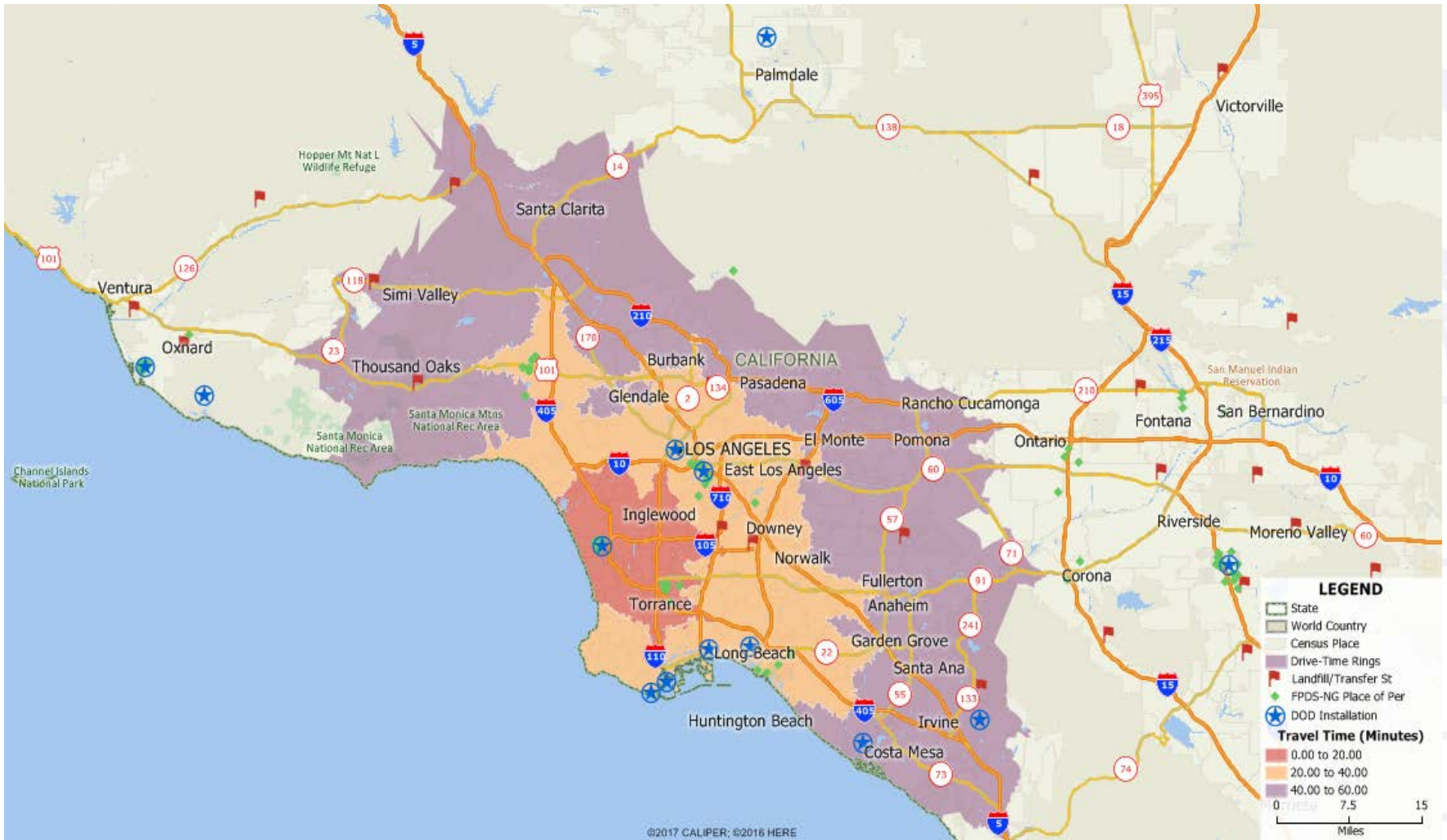
- FY15 DoD Base Structure Report
 - Building ft²
 - Owned acreage
 - # Personnel assigned
- 2016 ISWM Category Intelligence Report
- CE Sub-Activity Management Plan Data
- FPDS-NG Contract Data (15 DoD installations within 100 mile radius of El Segundo)
- Landfills & transfer stations (27 within 100 mile radius of El Segundo)



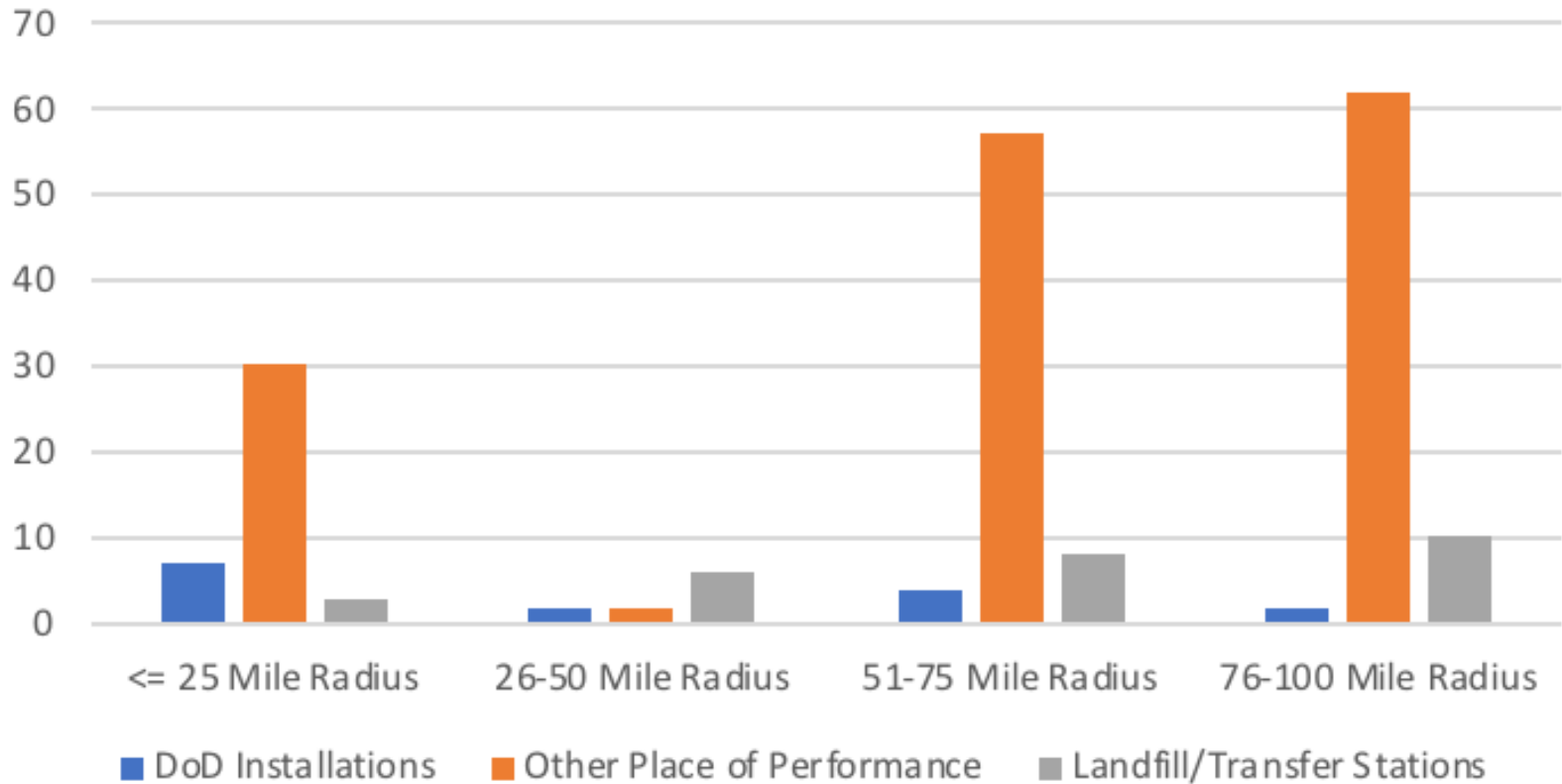
- ISWM is less wage-driven than the overall services sector
- Fixed assets are expensive (trucks, equipment, dumpsters)
- Variable costs can be high (fuel, landfill fees)
- Trucks get 2-3 mpg x ~100 gallon tanks = ~200 miles round trip



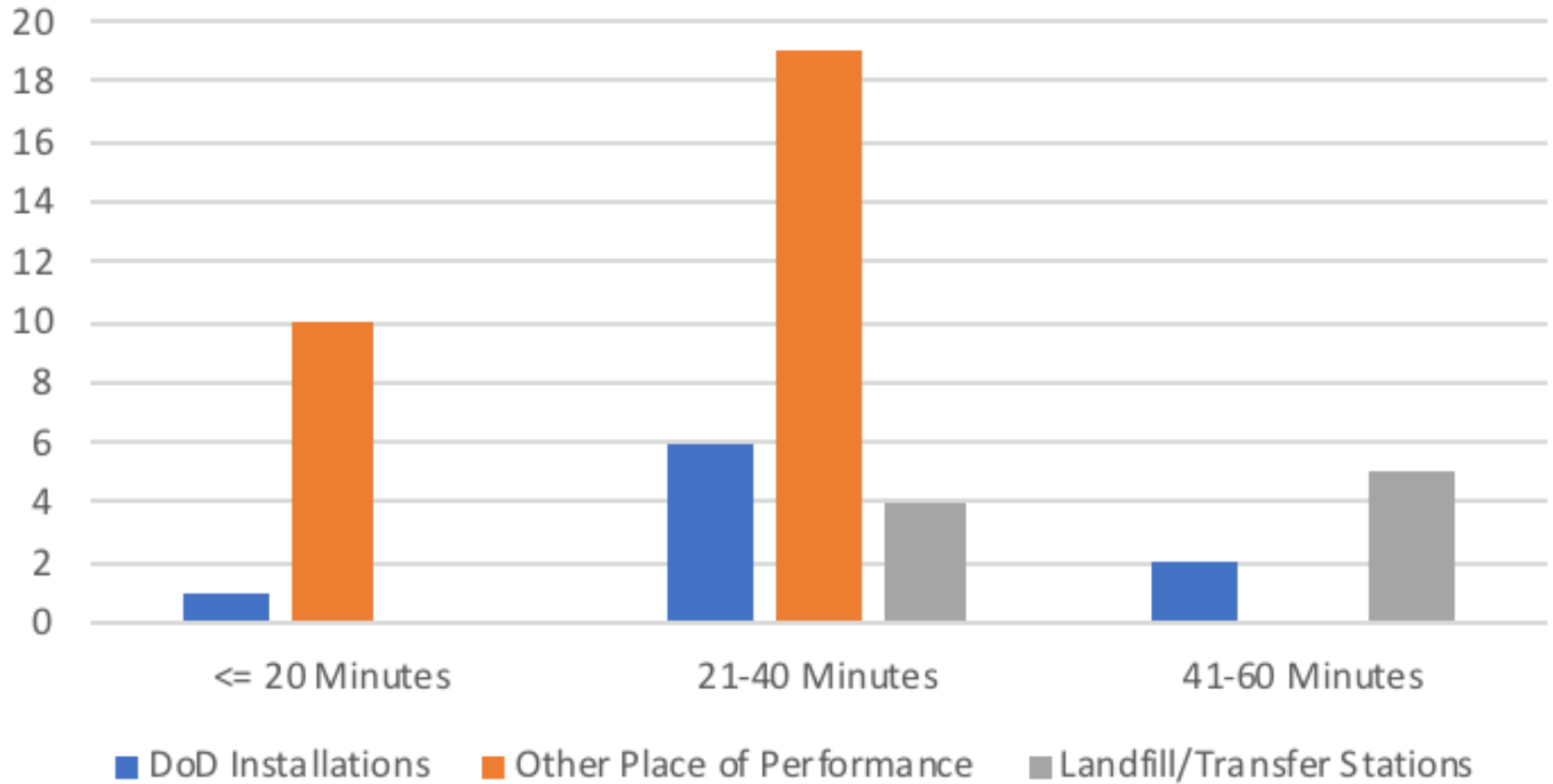




Driving Distance (Miles) from El Segundo



Driving Time (Minutes) from El Segundo





- Rate Savings – Inconclusive
- Process Savings*
 - 395.42 man-hours per 5 year contract
 - 14 Installations = 5,535.88 man-hours
- Demand Savings – Inconclusive

*Based on the 2014 Operational Contracting Air Force Manpower Standard



- Potential for large cost savings by clustering common installation-level services
- Commercial software can help create clusters
 - Which suppliers service a particular area
 - Which contracting offices could serve as hubs
- Category Management "cost ownership" structure is necessary to push implementation





- Defense Procurement and Acquisition Policy (DPAP). (n.d.). Government-wide category management organization [Figure]. Retrieved September 28, 2017, from http://www.acq.osd.mil/dpap/ss/images/Government-wide_Category_Structure1.png
- Maptitude. (n.d.). Maptitude Business Mapping Software. Retrieved October 10, 2017, from <http://www.caliper.com/Maptitude/BusinessMap/default.htm> MPCluster. (n.d.).
- MPCluster for Maptitude: Features. Retrieved from <http://www.mpcluster.com/features.php>
- Office of the Under Secretary of Defense for Acquisition, Technology, and Logistics (OUSD[AT&L]). (2017). FY16 Spend—DoD as Contracting Dept. Retrieved from <http://www.acq.osd.mil/dpap/sa/Learn-More/images/ServicesSpendingFY16.pdf>