# A Closer Look at Bid Protests in the Department of Defense

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### Outline

Policy Questions

**Current Trends** 

Methodology

Results

Criteria and Policy Alternatives

Conclusion

# Policy Question

- Considering the passage of GAO Bid Protest Reforms in the FY 2018 NDAA, what is the potential effect on protests of DoD contract awards?
- Are there other policy options that the government should consider outside of the FY 2018 NDAA recommendations?
  - If so, how would these alternatives alter the protest process and to make it easier for private contractors to do business with the federal government?

# Current Trends

- Number of DoD protests at GAO have doubled since from 2001-2015
- Little data shows the cost of filing protests to businesses or government
- Key RAND Corporation recommendations
  - Enhance the quality of post-award debriefings
  - Consider implementing an expedited process for adjudicating protests involving contracts valued under \$0.1 million

# Current Trends-FY 2018 NDAA

- ▶ 2 year pilot program requiring businesses to reimburse DoD for costs incurred in processing covered protests:
  - Protests denied by GAO
  - ► Filed by a party with over \$250 million in annual revenues
- RAND found that 0.3% of contracts are protested and most are on small contracts
- No definition of "cost incurred"

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#### NATIONAL DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 2018

#### CONFERENCE REPORT

TO ACCOMPANY

H.R. 2810



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## Methodology

- ▶ 472 GAO closed docket protest for the previous year in three agencies:
  - Defense Logistics Agency
  - Navy Supply Systems Command
  - Army Material Command
- Cross-referenced solicitation numbers with FBO's "Value at Time of Award"
  - ► 159 solicitations contained "Value at Time of Award" information

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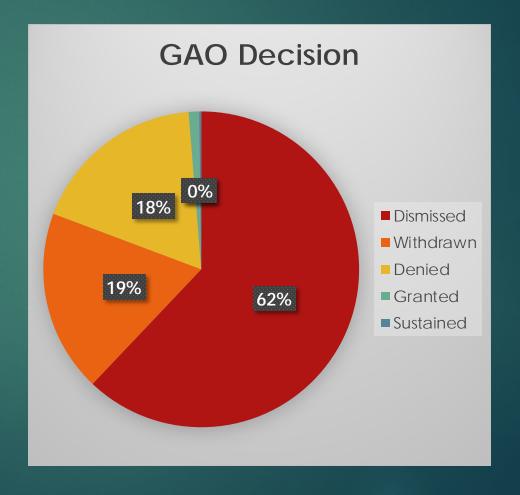
### Results

- Inflated Army Material Command Center values
- Multiple large protests on singular solicitation
  - ▶ 34 protests regarding one \$500,000,000 contract

Agency	Number of Protests with "Value at Time of Award"	Average "Value at Time of Award"
Defense Logistics Agency	39	\$23,222,383.76
Navy Supply Systems Command	24	\$31,690,997.52
Army Material Command	96	\$292,140,760.84

### Results

- ▶ 31 of 159 "Value at Time of Award" protests denied: 88 of 472 total
- Most contracts would not be effected by FY 2018 NDAA reforms



## Criteria and Policy Alternatives

#### Criteria

- Decrease the number of contract protests presented to GAO
- Increase potential new business partners with DoD
- Save the government money and time

### Policy Alternatives

- Make "losers pay" pilot program in FY 2018 NDAA permanent law
- Funnel all DoD protests regarding a singular solicitation into one review
- Eliminate GAO's role in adjudicating bid protests

Score	Explanation
0	Fails to satisfy criterion
1	Partially satisfies criterion
2	Fully satisfies criterion

# Alternative 1: Make "losers pay" pilot program in FY 2018 NDAA permanent law

	Decrease Number of Protests	Increase New Business Partners	Save Government Time and Money	Total
Losers Pay Law	0	0	1	1

# Alternative 2: Funnel all protests for one solicitation into a single review

	Decrease Number of Protests	Increase New Business Partners	Save Government Time and Money	Total
Funnel All Protests	2	1	2	5

# Alternative 3: Eliminate GAO's role in adjudicating bid protests

	Decrease Number of Protests	Increase New Business Partners	Save Government Time and Money	Total
Eliminate GAO's Role	0	0	1	1

## Conclusion: Decision Matrix

	Decrease Number of Protests	Increase New Business Partners	Save Government Time and Money	Total
Losers Pay Law	0	0	1	1
Funnel All Protests	2	1	2	5
Eliminate GAO's Role	0	0	1	1

# Thank you

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