

Examining Small Business Set Asides: Evidence and Implications for Small and Mid-sized Suppliers in Federal Procurement

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Research Motivation

- Supply-side of federal acquisition
- Small business and not small business.
- "Benefit cliff" for small businesses growing to the middle market

Research Questions

- Is there a small business set aside "benefit cliff"?
- What explains firm behavior around the cliff?
- What factors contribute to successful transition to the "middle market"?
- What policy tools optimize the balance between securing value and equal opportunity?

Conflicting Goals

- Provide competitive marketplace for small businesses
 - Created sheltered market
 - Established agency goals for set asides
- Foster economic growth

Research Design

- Track the performance of 977 suppliers over a 10-year period (FY2005-FY2014)
 - Random selection of firms with
 SB set aside contract action in
 2005
 - Stratified 60% w/DOD
 - Mix of products and services
- Interviews
 - Small businesses
 - Mid-sized suppliers
 - Federal acquisition officials

Data Sources: FPDS-NG and Dun & Bradstreet

- Aggregate FPDS-NG data
- D&B annually reported

Unit of analysis: Supplier/year

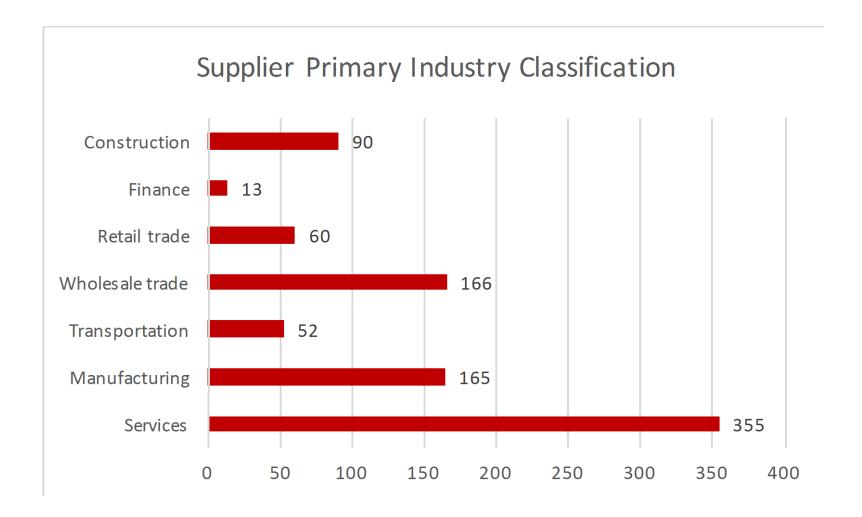
Descriptive method

Contracting Patterns

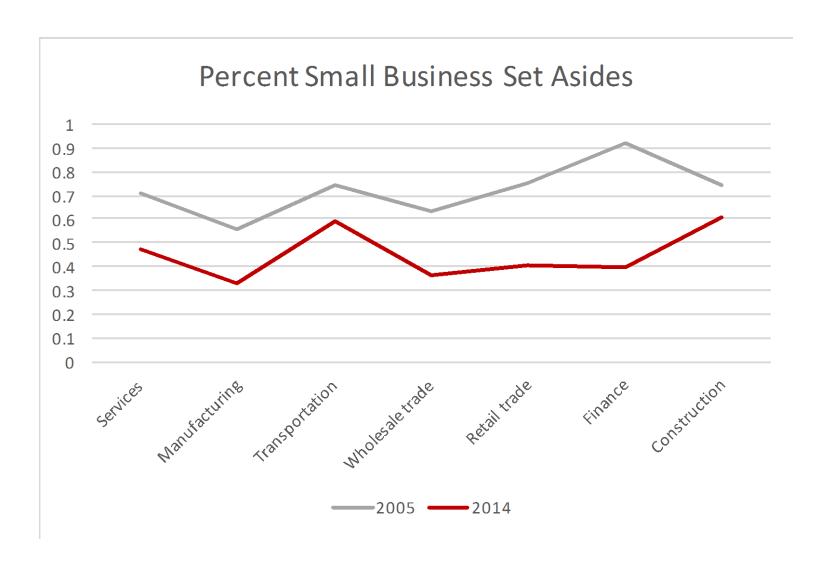
Description of supplier activity	Number of
	suppliers
Contract activity for all years	303
One year with no contract activity	71
Two or more continuous years with no contract activity	312
Irregular contract activity	291
Total	977

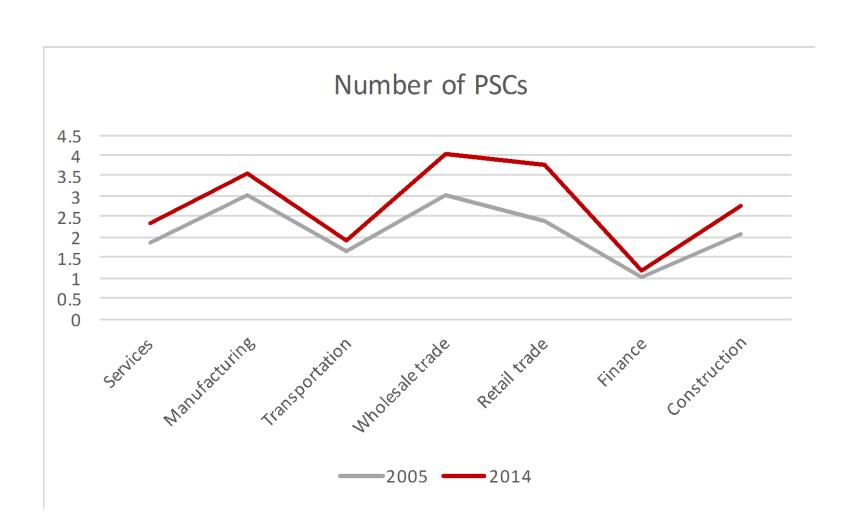
From 2005 to 2014

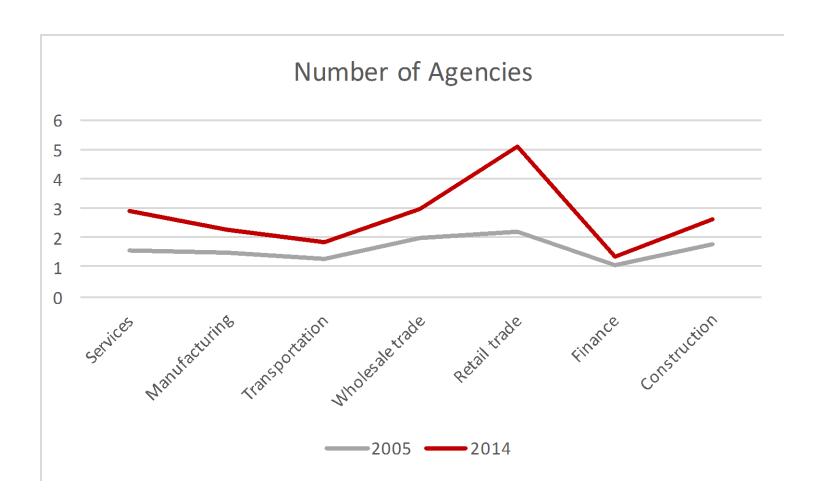
Attributes	Value in	Value in	Percent
	2005	2014	change
Firms with contract action	914	424	-54%
Number of contract actions (mean)	21	40	90%
Percent of set aside contract actions	68%	44%	-35%
Diversity in number of PSCs (mean)	2.32	2.96	28%
Diversity in number of agency customers (mean)	1.67	2.78	66%

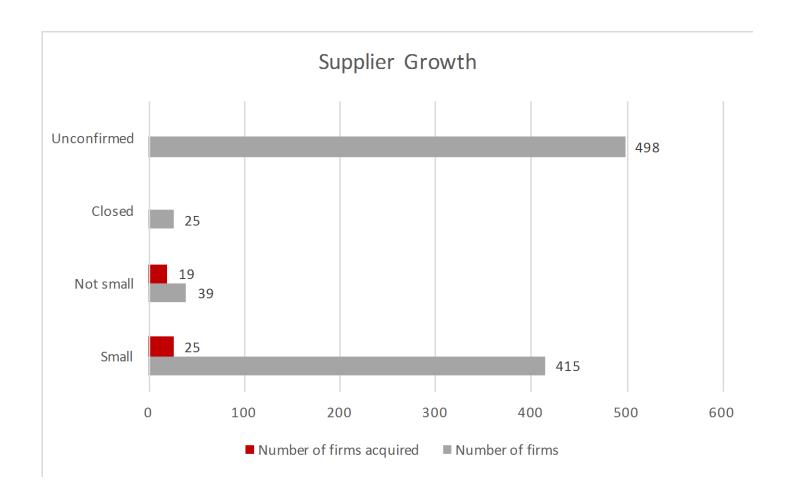












Discussion & Implications

- SBA focus on the smallest of the smalls
- Meeting one policy goal (sheltered competition) but not growth goal

Options:

- Extending the lookback to 5 years
- Creating unique vehicles for mid-sized suppliers
- Recognize, encourage mid-tier partners in subcontracting plans
- House Small Business Committee seeking legislative remedy

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