

# ***AIR FORCE NUCLEAR WEAPONS CENTER***

---

*Never Doubted, Always Feared*

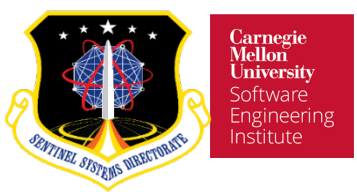
## **GBSD: A US DoD ‘Enterprise Agility’ Pathfinder**



**Carnegie  
Mellon  
University**  
Software  
Engineering  
Institute

**Jason Doncouse**  
**Adoption Resource Center Lead, GBSD**

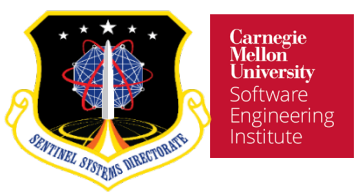
**Suzanne Miller**  
**Principal Researcher, CMU/SEI**



# Agenda

---

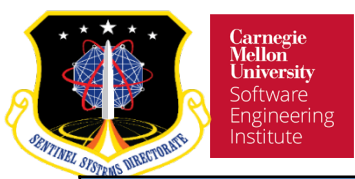
- Background/Intro
- Research Question & Results
- Research Issues and Methodology
- Summary/Next Steps



# GBSD Quick History

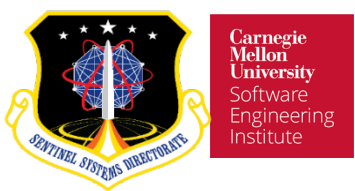
---

- **GBSD=Ground-Based Strategic Deterrent**
  - One enterprise, multiple strategic deterrent programs
  - Mk21a and Fuze programs are in varying stages
  - GBSD *program* became Sentinel program in 2021
- **Sentinel is the largest program by far**
  - SPO started out as 16 govt staff in 2016
  - Now over 1700 govt, FFRDC/UARC, and Independent Support Contractor staff
- **GBSD targeted by the 2018 and 2019 NDAA's to be a pathfinder in Digital Engineering, Digital Acquisition, and Agile at Scale**

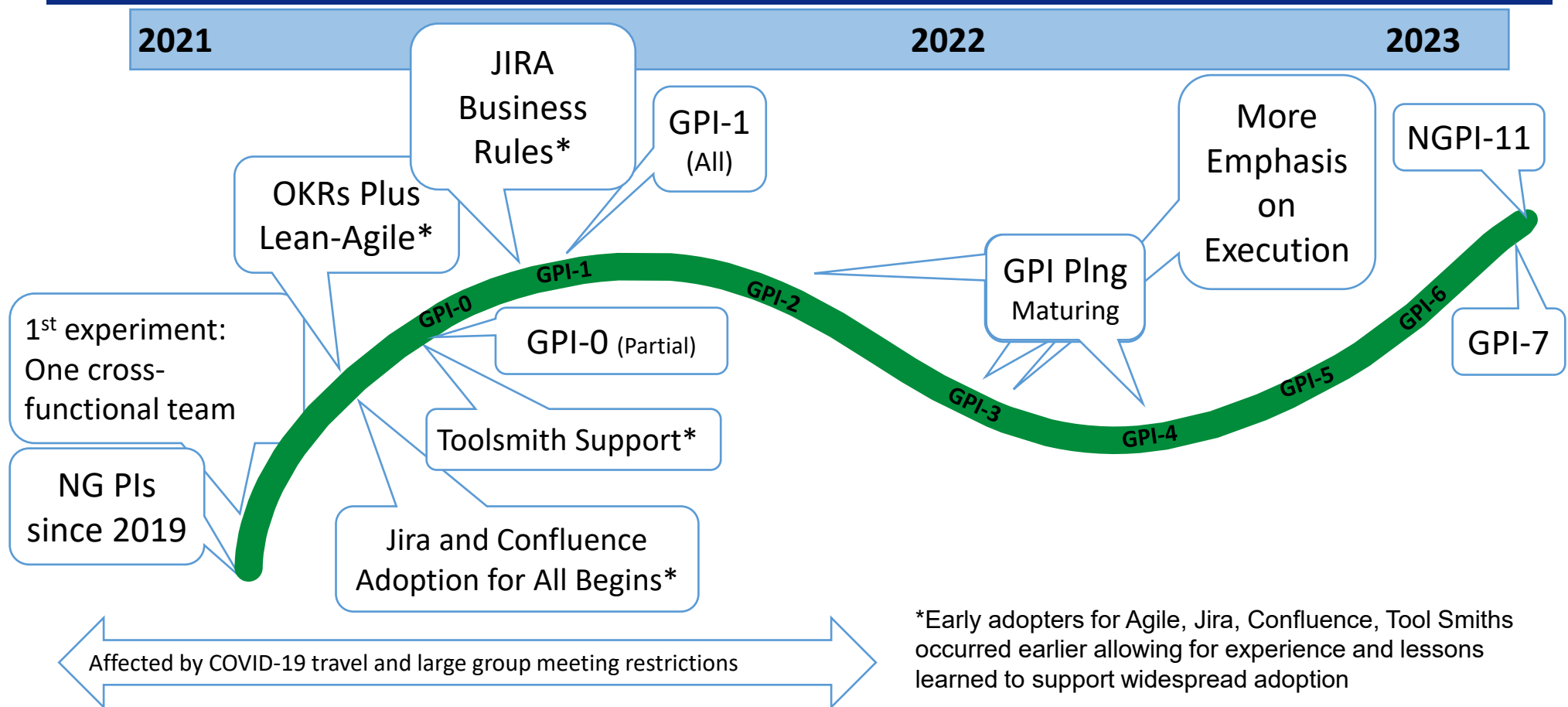


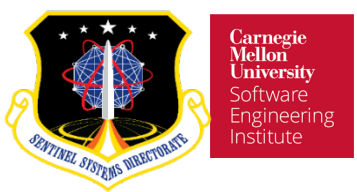
# Research Questions and Results

QUESTIONS	OBSERVATIONS	NOTES
1. Can L/A (Lean/Agile) be useful in acquisition program ofc non-product development activities??	<b>YES--All divisions using L/A based methods</b>	<b>See next question for adaptations needed</b>
2. What adaptations are needed to make L/A useful?	Adapting OKRs to include operations work  Adapting Scrum to Kanban and vice versa  Understand building products vs providing services	As teams get deeper into implementation, more are doing a mix of kanban (for services) and Scrum (for products)
3. How do Jira/Conf contribute or create barriers?	Barrier: Initial tool barriers created L/A adoption barriers  Contribution: Availability and use of tools increased quality and prioritization of division objectives	All divisions using same instance of Jira/Confluence  Jira Business Rules crucial
4. How do OKRs contribute or create barriers?	Barrier: OKR constructs not a direct analogue to L/A and Jira work task constructs  Contribution: Familiar construct already in place before L/A and Jira/Confluence contemplated	OKRs meant to be strategic items only but Sentinel uses for all work
5. How do govt/ prime contractor interactions change?	Large batch to small batch interactions tough to adapt to  Overall collaboration improved	Enabling divisions of prime not yet using L/A; creates some disconnects



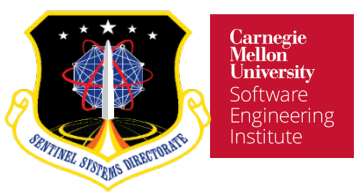
# Summary of GBSD Enterprise Agility Journey





# Research Issues and Methodology

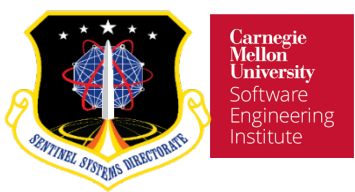
- Research conducted within an *action research* context:
  - Real world, not laboratory or classroom context
  - Researchers are also actively working/consulting in the environment
- Multiple sources of data to support analysis
  - Periodic retrospectives within Agile/Adoption Resource Center on coaching/adoption activities
  - Ongoing observations of coaches at different events and in working with teams
- *Reflexive thematic analysis* provided a method for recording and tagging observations that can then be analyzed to formulate descriptive and explanatory observations for the behaviors



# *The Journey Continues—Next Steps*



- More intense coaching of individual divisions to optimize implementation to suit both their work type and NX need for transparency and aggregation of progress data
- Maturing the tools to better support measurement of execution
- Refining how OKRs are used to optimize for the GBSD context
- Improving the visibility, prioritization, and roadmapping of the work
- Continuing to improve the integration and collaboration among multiple planning events/cadences (NG/GPI being the most significant)
- Continuing to improve how OKR/Jira/Confluence/Lean/Agile training is collaboratively developed and evolved



## Contact Info

---



**Suzanne Miller**  
**Principal Researcher**

Telephone: +1 412.512-6300

Email: [info@sei.cmu.edu](mailto:info@sei.cmu.edu)



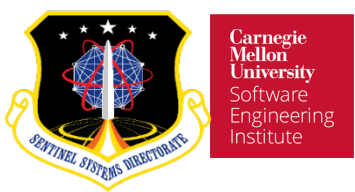
**Jason Doncouse**  
**Adoption Resource Center Lead**

Telephone: +1 801 866 6613

Email: [jason.doncouse@us.af.mil](mailto:jason.doncouse@us.af.mil)

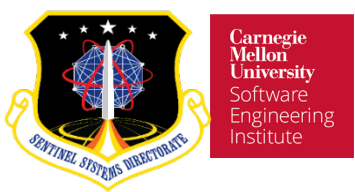


THANK YOU!



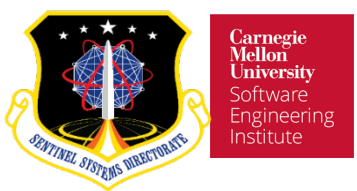
- Copyright 2023 Carnegie Mellon University
- This material is based upon work funded and supported by the Department of Defense under Contract No. FA8702-15-D-0002 with Carnegie Mellon University for the operation of the Software Engineering Institute, a federally funded research and development center. The view, opinions, and/or findings contained in this material are those of the author(s) and should not be construed as an official Government position, policy, or decision, unless designated by other documentation.
- NO WARRANTY. THIS CARNEGIE MELLON UNIVERSITY AND SOFTWARE ENGINEERING INSTITUTE MATERIAL IS FURNISHED ON AN "AS-IS" BASIS. CARNEGIE MELLON UNIVERSITY MAKES NO WARRANTIES OF ANY KIND, EITHER EXPRESSED OR IMPLIED, AS TO ANY MATTER INCLUDING, BUT NOT LIMITED TO, WARRANTY OF FITNESS FOR PURPOSE OR MERCHANTABILITY, EXCLUSIVITY, OR RESULTS OBTAINED FROM USE OF THE MATERIAL. CARNEGIE MELLON UNIVERSITY DOES NOT MAKE ANY WARRANTY OF ANY KIND WITH RESPECT TO FREEDOM FROM PATENT, TRADEMARK, OR COPYRIGHT INFRINGEMENT.





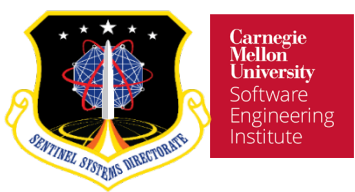
# *What Would We Do Differently and the Same?*

- **Different:** Don't try all 3 – OKR, Jira/Confluence, Lean/Agile, all at once! Makes it difficult to figure out which dimension needs to be addressed when there's a problem
- **Same:** Start with a technical feasibility pilot (like DITF), BUT
- **Different:** Before rolling out to entire enterprise, do at least one *adoption* feasibility pilot with a group that (1) has access to the tooling, (2) gets more than awareness training for Agile and (3) is made up of at least 2 teams (so we can test dependencies in a controlled environment)
- **Same:** LOTS of training opportunities that address different roles AND different adopter populations that are offered every quarter
- **Same:** Quickly move from pilots to entire enterprise for GPI planning events, even knowing that not all divisions would adopt at the same rate for implementation
- **Different:** Provide more support for the day to day tool users in Jira/Confluence skill building earlier
- **Same:** incorporate transparent oversight using the tools and practices with leadership (e.g. synchronization meetings)
- **Same:** USG ARC/Prime contractor LACE collaboration from the start of EMD – different projects, but always communicating



## Same/Different-2

- **Same:** Initial vision/strategy that was communicated early on
- **Different:** Survey/interview all the divisions before adoption to analyze likely adoption barriers and enablers
- **Different:** Identify and train division toolsmiths and Lean/Agile coaches before enterprise-wide GPI planning events started
- **Different:** before Lean/Agile introduced, train divisions more completely on OKRs (the lack of understanding of OKRs was a stumbling block at the branch level)
- **Same:** Not dogmatic about which Agile methods (e.g., not a “everyone must do Scrum”) were used, especially in non-product development contexts
- **Different:** Earlier persistent (planning plus implementation) integration between USG and NG on PI Planning events



# *The Journey Continues—Recent Changes*



- Agile Resource Center became Adoption Resource Center
- Explicit Adoption Management process for both technology and practice adoption is being codified
- Lean/Agile implementations across divisions are becoming more nuanced (some divisions/branches that originally adopted Scrum are adopting Kanban for some teams)
- Weekly synchronization meetings reduced by 30% due to transparency and collaboration among divisions
- Pulling top 5 priorities for each division BEFORE GPI Planning brings OKR implementation closer to original author's intent